"This is the site for learning about democracy." -Zoe Weil, author of Most Good, Least Harm, president of the Institute for Humane Education.
"... a huge contribution to the democracy cause."

- John M. Richardson Jr., former Chairman of the National Endowment for Democracy.
"Congratulations on a brilliant piece of work."-
Robert Fuller, former President of Oberlin College author of Somebodies and Nobodies and All Rise.

The primer, games and pictures let you

## Read, Touch and See How

The best voting tallies are fast, easy and fair. They help groups from classrooms to countries. The results are well centered and widely popular.

They strengthen the votes supporting one chairperson or policy and fair shares of seats or \$pending.

## to Use and Enjoy

Share this colorful booklet with friends. Grow support in your school, club or town. Enjoy better politics, relations and policies, pages 34,35 , and 61 .


## One Fair Representation Election

A better idea, "Keep the class whole. Change the votes needed from $1 / 2$ of a section to $1 / 4$ of the class plus 1. To win here, you need the ballots of 7 _voters. A voter may rank a first choice and a backup choice. If his first choice loses, his vote counts for his backup."

$\pi$ Now the minority gets 1 rep and the majority gets 2 .
Their mandate is fair, accurate, popular and strong.

## Some Users and Endorsers

## 1. Ranked Choice Voting, RCV, elects leaders

 in more and more places: New York City and San Fransico, Alaska and Maine; colleges such as Duke, Harvard, Princeton, Rice, Stanford, Tufts, MIT, Cal Tech, Carlton, Clark, GW, Reed, Vassar, UCSC, the Universities of Auburn, CA, IA, IL, MA, MN, NC, OK, TX, VA, WA and WY.2. Multi-winner RCV elects a whole council at Cambridge Mass, Portland Maine and Portland Oregon; plus colleges such as Carnegie Mellon, Clark, MIT, Oberlin, UC Cal, UC Davis, UCLA, UCSB, Vassar and Whitman. Find more at www.fairvote.org/rcv_in_campus_elections. For decades, Australian and Irish voters have used Ranked Choice Voting in local and national elections.

Many groups endorse Ranked Choice Voting.
Organizations: Oscars, Church of England, Common Cause Sierra Club, UUA, American Academy of Arts \& Sciences, Leagues of Women Voters: Arizona, California, Florida, Maine, Massachusetts, Minnesota, North Carolina, Oklahoma Oregon, South Carolina, Vermont and Washington.
National Newspapers Editorials: New York Times, USA Today, Washington Post; Local Papers: Portland Press Herald, Las Cruces Sun News, and many more Journalists: David Brooks, Hendrik Hertzberg, and more Celebrities: Jennifer Lawrence, Krist Novoselic, and more US Senators: John McCain, Bernie Sanders, Obama, more US Reps: Keith Ellison, Jamie Raskin, Don Beyer, more Parties: Democrats of CA, CO, ME and MA; Green Party, Libertarian Party; Republicans of Alaska, Utah, and more. www.fairvote.org/ranked_choice_voting_endorsements

The principle of Fair Representation is: Majority rule, by representing the groups in proportion to their votes.

That is, $60 \%$ of the vote gets you $60 \%$ of the seats, not all of them. And $20 \%$ of the vote gets you $20 \%$ of the seats, not none of them. These are fair shares.

How does it work? There are three basic ingredients:
F We elect more than one rep from an electoral district.
\& You vote for more than one; you vote for a list.
You pick a group's list, or you list your favorites.
\& The more votes a list gets, the more reps it elects.

## Why Support Fair Representation, Fair Rep

\& Fair shares of reps go to the rival groups so
Diverse candidates have real chances to win so Voters have real choices and effective votes so Voter turnout is strong. ${ }^{1}$
\& Women win two or three times more often ${ }^{1}$ so Accurate majorities win-also due to more: choices, turnout, effective votes, and equal votes per rep so Policies match public opinion better. ${ }^{2}$

Many people call this Proportional Representation, PR.

## About Fair'Vote

info@fairvote.org
FairVote is a nonpartisan champion of electoral reforms that give voters greater choice, a stronger voice, and a democracy that works for all Americans.
FairVote has a proven record since 1992 as a trailblazer that advances and wins electoral reforms at local, state, and national levels through strategic research, communications and collaboration. Today it is the driving force behind advancing ranked choice voting and fair representation in multi-winner legislative districts that will open up our elections to better choices, fairer representation, and more civil campaigns for better government.

## Robert Loring's Work

VotingSite@gmail.com
In 1990, John R. Chamberlin, and Samuel Merrill III each gave me permission to use their simulation results to support the hybrid Condorcet-RCV tally on page 30 . In the 1990s, I created PoliticalSim ${ }^{\mathrm{TM}}$ and SimElection ${ }^{\mathrm{TM}}$. They compared 30 single- and multi-winner tallies from around the world and were used in a few universities. Pages 48-56 show basic maps from the simulation games. My sim research led to Democracy Evolves ${ }^{11}$ in 1997. Then I helped FairVote as a webmaster and librarian. For 10 years I cheered Twin Oaks Community as they stretched the uses of Fair Share Voting. (pages 24 and 43) This booklet summarizes Accurate Democracy.com.

The goals are better group-decision results (page 61), through systemic changes (e.g. pages 34,58 ), through better tools between people (e.g. pages 24, 27, 33, 35).

## A Diverse and Balanced Council



This pattern of voters makes their choices easy to see. SimElection ${ }^{\mathrm{TM}}$ also created uniform, random, custom and normal bell-curve patterns for games and research. To learn about life, play in lifelike normal patterns. ${ }^{3}$

In 13 , the box with half the ballots holds all but one rep. Does PRCV tend to favor and elect fringe candidates? Five reps together need what percentage of the votes? Are the reps diverse? Balanced fairly? Centered well?


No. Over $83 \%$. Yes. Yes. See page 55.

## Glossary and Index

Accurate democracy gives fair shares of seats and spending. It cuts scams and enacts a policy that tops all rivals. 4 goals
a Mandate is the authority effective votes loan to a Pages winner. It is a basic goal. Contrast a wasted vote. .......11-17, 57
a Majority is more than half of the votes. .............11-, 14-, 30-, 56
a Plurality has the most votes-often not a majority.
" rules use yes-no voting; contrast RCV. $\qquad$ .6, 11, 23, 31-, 61
a Ranked Choice Vote lets you rank your $1^{\text {st }}$ choice and backups. It is a tool for effective votes and fair shares. $\qquad$ 14, 33, 46
a Voting Rule (system, tally, tool) has a ballot, tally steps, and
a level of support needed for a win. ............ 6, 14, 17, 24, 30, 42
a Wasted vote went to a loser, winner's surplus, or powerless rep.
It discourages voting and weakens democracy. ........12-18, 23, 27
a Wrecking amendment ruins a bill's chances or effects.
a Free rider " doesn't relate to the main bill.
30, 3336
See also the Summary and Index of Benefits on page 34 .
Acronyms and Synonyms Pages
Consensus process
CT, Condorcet Tally, Pairwise Tally ....................28-30-, 45, 54-56
EC, Ensemble Council of Fair Rep \& CT....New...... 8-, 31, 54-56 FSV, Fair Share Voting.......New................. 22-24-, 36-, 43-44, 52FR, Fair Rep, Fair Representation (US); see also PRCV, STV; aka PR, Proportional Representation and MMP.. 7, 16-18-, 54, 61 RCV, Ranked Choice Voting includes PRCV Proportional RCV, aka STV Single Transferable Vote, for Fair Rep ......42, 48-51, 54 IRV, Instant Runoff Vote (US), aka Majority Preferential (Aus) AV, Alternative Vote (UK) or Hare for SMD......... 14-, 39-42, 56 SMD, a Single-Member District elects one rep. .6, 16, 19

## Votes Transfer, Elect Reps



In 6, a candidate has just enough votes to win a seat. In 8, a winner has surplus votes; a fair share goes to each supporter's next choice. $\quad \square$

The maps show only two issue dimensions. But a five-seat council can form decisions in 3D, if the reps are diverse. More issues and positions get represented in campaigns and debates, then in policies and budgets-all in 3D! "RCV... gives you proportionality on every axis." ${ }^{2} \leftrightarrow \downarrow$ 々


# Accurate Democracy 

4 New Tools, Plus Colorful Games for Schools, Clubs, Towns and More

Robert Loring


Voters waiting
Fair'Vote

## Fair Shares and Moderates

Chicago elects no Republicans to the State Congress, even though they win up to a third of the city's votes. But for over a century it elected reps from both parties. The state used a fair rule to elect 3 reps in each district. Most gave the majority party 2 reps and the minority 1. So no district was unwinnable and neglected by 1 party, a captive audience for the other party.

Those Chicago Republicans were usually moderates. So were Democratic reps from Republican strongholds Even the biggest party in a district tended to elect more independent-minded reps. They could work together for moderate policies. ${ }^{3}$

$$
0=4
$$

$\checkmark$ Shares of votes equal fair shares of seats.
New Zealand switched in 1996 from Single-Member Districts to a layer of SMDs within Fair Representation. This is called Mixed-Member Proportional or MMP. A small, one-seat district focuses more on local issues. Fair Rep frees us to elect reps with widespread appeals.

The seats won by women rose from $21 \%$ to $29 \%$. The native Maori reps increased from $7 \%$ to $16 \%$, which is almost proportional to the Maori population. Voters also elected 3 Polynesian reps and 1 Asian rep. ${ }^{4}$

$\begin{array}{ll}\text { New } \\ & \\ \text { New ToO/s }\end{array}$

N£

We feel this information should be free, but printing this rare color booklet costs over $\$ 10$. So we print few copies and give away the e-book. https://AccurateDemocracy.com/AcDem.pdf

Please let others share this to improve voting in your clubs, schools, city and state. What will you do or give to live in a more educated and accurate democracy?
Consider helping FairVote.org
| |
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Kindly send any requests, questions, comments or compliments to me at VotingSite@gmail.com

## Why It Elects More Women

New Zealand and Germany elect half of their MPs in Single-Member Districts and half from Fair Rep lists. This is the best way to elect a parliament, some say. ${ }^{5}$ The SMDs elect few women; but in the same election, the party lists elect two or three times more women. ${ }^{1}$

The safest nominee for a party in a Single-Member District is from the dominant gender, race, religion, etc. So SMDs often lead to poor representation of others.

Fair Rep leads a party to nominate a balanced team of candidates to attract voters. This promotes women. ${ }^{6}$ A team can have class, ethnic and cultural diversity. And that gives us diverse reps to approach for help.

## MORE: Competition, Real choices, <br> Voter turnout, Effective votes, Strong mandates, Diverse reps, Women reps, Popular policies

Some leading women spoke of starting a new party in Sweden, which uses Fair Rep. Under plurality rule, a big new party splits their own side, so it likely loses. But Fair Rep gives every big party its share of seats.

This credible threat made an old party decide job experience was not as important as gender balance. So it dropped some experienced men to raise women higher on their party's list. And they won. ${ }^{7}$ Now they are incumbents with experience, power and allies.

4 Compare the Math scores of stable democracies on page 61
5 Chalmers, Patrick. "The People Trying to Save Democracy From Itself", https://www.theguardian.com/world/2016/jul/02/ democracy-tarnished-brand-desperate-need-reinvention
Bouricius, Terrill G. "Democracy Through Multi-Body Sortition: Athenian Lessons for the Modern Day", New Democracy Inst., Journal of Public Deliberation, Volume 9 | Issue 1; 4-30-2013
Navajas, Joaquin et al; "Aggregated knowledge from a small number of debates outperforms the wisdom of large crowds", (Cornell U., 2017) https://arxiv.org/abs/1703.00045 + info.vtaiwan.tw

6 Tishman, Shari and Albert Andrade, Thinking Dispositions, https://pdfs.semanticscholar.org/57cb/278acf38e9da6490d266260f 9a9c50d20da3.pdf Many people use these ways of thinking at times. But fewer have a disposition to use them routinely
7 See progressive taxes in Wikipedia pages on: Carbon_tax, Consumption_tax\#Expenditure_tax, Location_value_tax, Financial_transaction_tax (speculation), and Weath_tax. Piketty, Thomas and Arthur Goldhammer; Capital in the $21^{s t}$ Century; (Cambridge MA: The Belknap Press of Harvard U. Press, 2014.)
8 https://cyber.harvard.edu/publications/2018/01/communityfiber Institute for Local Self-Reliance www.ilsr.org windsong.bc.ca
9 Loring, Robert. "Egalitarian versus Authoritarian Values"
https://AccurateDemocracy.com/a_quotes.htm\#egal
scholar.princeton.edu/sites/default/files/mgilens/files/gilens_and_page _2014_-testing_theories_of_american_politics.doc.pdf
10 Taub, Amanda; https://psypost.org/2018/06/study-finds-less-corruption-countries-women-government-51530
Damien Cave. "Jacinda Ardern Sold a Drastic Lockdown With Straight Talk and Mom Jokes". nytimes.com/2020/05/23/world/ asia/jacinda-ardern-coronavirus-new-zealand.html Defines MMP
11 web.archive.org/web/19990218104532/http://members.aol.com/ loringrbt/elect.htm
12 web.archive.org/web/19991023011241/http:/members.aol.com:80/ loringrbt/a_intro.htm
free eBook: AccurateDemocracy.com/AcDem.pdf
67

## The Weakest Lose, One at a Time



In map 2, the first loser gets an $\mathbf{X}$. Her ballots change color and shape when each counts for its new top rank, a close rival. So the nearby fields of color grow. © (Game maps may portray places or political positions.*)

In 1 , a gray line circles half the ballots. The candidates outside it lead their close rivals on the first ballot count. But in 2 and 3, as weak candidates lose, most of their ballots count for centrists or moderates inside that line.


* Pages 10 and 13 introduced political dimensions.

B．Workshop Games，hold a vote ⓐ a workshop．htm 1 A voter＇s ranks may skip，e．g． $1^{\text {st }}$ left， $2^{\text {nd }}$ far right， $3^{\text {rd }}$ center． 2 Loring，Robert．A Simple Tally＠p＿tally．htm\＃tech Other Budget Rules（aqqother．htm
3 FairVote，＂Ranked Voting and Election Integrity＂， 2013.
fairvote．org／ranked－voting－and－questions－about－election－integrity／ www．nationalacademies．org／news／2018／09／securing－the－vote－new－report Election Audits，http：／／electionaudits．org／www．verifiedvoting．org 4 Portland Voters Overwhelmingly Support Ranked Choice， 2015 fairvote．org／portland＿voters＿overwhelmingly＿support＿ranked＿c hoice＿voting
5 Krosnick，Jon A．＂In the Voting Booth，Bias Starts at the Top＂， http：／／nytimes．com／2006／11／04／opinion／04krosnick．html
＋A ballot used for FSV http：／／tupelo－schneck．org：8080／tag／
$6 \mathrm{https}: / /$ AccurateDemocracy．com／a teach．htm
7 youtube．com／watch？ $\mathrm{v}=\mathrm{oHRPMJmzBBw}$ or $\mathrm{v}=5 \mathrm{SLQXNpzsk}$
C．Simulation Examples，（a）d stv2d．htm（a）p tools．htm
1 Loring，Robert．simelection．com 1996 http ：politicalsim．com https：／／accuratedemocracy．com／d＿stv2d．htm（a）p tools．htm
2 Lorence，Stella；＂Massachusetts Voters May Face Ranked Choice Voting Question．．．＂．BU News Service．3／3／2020．Quote from Dr．Moon Duchin，MGGG Redistricting Lab，Tufts U．
3 See entries for Chamberlin et al；or Merrill；or Green－Armytage． Brady，Henry E．＂Dimensional Analysis of Ranking Data＂， American Journal of Political Science． 34 （11／90）．

Back Matter（a）a＿goals．htm（a）z＿review．htm
1 https：／／en．wikipedia．org／wiki／Democracy＿voucher
Ackerman，Bruce；and Ian Ayres．Voting with Dollars：A New Paradigm for Campaign Finance；（New Haven：Yale U．Press，2002）．
2 Gifts to＂spoilers＂are less effective under Ranked Choice Voting．
Multi winner districts make it hard to target money on just one seat．
3 nytimes．com／2018／06／23／opinion／sunday／james－e－hansen－climate－ global－warming．html．See＂conservation ．．．depends on effective governance＂https：／／www．nature．com／articles／nature25139． 66

## C．SimElection Games

## Watch Fair Rep Balancing a Council

These maps show choice ballots electing five reps． A little shape is a voter＇s ballot；a big one is a candidate． Each little ballot has the color and shape of its current top－ranked choice，the closest remaining candidate．${ }^{1}$


Sim players position their candidates to get votes（page 56）． The numbers on a map show each candidate＇s current share of the votes；getting $16.7 \%$ will win a seat and halo！ After this round of counting，the weakest candidate must lose and get an $\mathbf{X}$ ．The $3.7 \% \diamond$ will be the first to lose．


The four best voting tools are fast，easy and fair． Parts A，B，and $\mathbf{C}$ reveal how tools steer power．
A．Voting Primer tells the stories of the four tools（3）Tragedies，Eras and Progress of democracy4
1．Ranked Choice Voting elects a majority Leader ..... 10
2．Fair Representation elects a balanced Council ..... 16
3．Fair Share Voting sets optional Budgets ..... 22
4．Condorcet Tally enacts a balanced Policy ..... 28
燐 Rigged votes，gerrymanders and gridlock ..... 32
$\star$ Social Effects of group－decision tools ..... 34
觬 Consensus on one Policy or many Budgets ..... 36
番 How to try a group－decision tool ..... 38
B．Workshop Games let us be inside the four tallies
1．Leader，2．Reps，3．Budgets，4．Policy．．．．．．．．．．．New！ ..... 39
C．SimElection ${ }^{\text {TM }}$ maps make tally patterns visible
2．Reps，3．Budgets，Council，4．Policy ..... New． ..... 48
Back Matter：Voting reforms aid more reforms ..... 57
（䊝 Tables，Endnotes and References ..... 60
解 Glossary and index，About us ..... 68

## Voting Rules and Policy Results

Local SMDs can elect reps with unequal vote totals． So a majority of reps might not represent most voters． Fair Rep requires more equal votes per rep．（page 15） So each majority of reps does stand for most voters， producing policies closer to public opinion．${ }^{2}$

> Less：Wasted votes， Germmand rred districts，

> Monopoly politics， Dubjous democracy

Many voters see a woman in a multi－winner race less as fighting her rivals，more as supporting her issues．

Councils with fewer women tend to do less for health care，childcare，education and other social needs．${ }^{8}$ Then the poorest schools and clinics are a blight；so are the citizens and workers hurt by poor health or education．

If such urgent needs overwhelm us，we neglect the essential need to fix their structural sources． The plurality rule is a key defective part to replace． It wastes votes and underrepresents most voters． It gives the reps less incentive to help most voters．

A more accurate democracy leads toward a better quality of life，as measured for the scores on page 60. We would all like better quality－of－life results for our country，and for our towns，schools，clubs and co－ops． So help friends talk about and try these voting rules．

## A. Voting Primer

## Two of Many Tragedies

Old ways of adding up votes fail to represent large groups in many places. In the USA, North Carolina had enough Black voters to fill up two election districts. But they were a minority spread out over eight districts. So for over 100 years, they won no voice in Congress. As voters, they were silenced-with tragic results. ${ }^{1}$

The Northwest tore itself apart by changing forestry laws again and again. In a year with weak forestry laws, hasty logging wastes resources. But sudden limits on logging bankrupt some workers and small businesses. If this policy pendulum swings far, it cuts down forests and species, then families and towns, again and again. ${ }^{2}$


What can big swings in other policies do?

## 3. Allocating Budgets

## Fair Shares to Buy Shared Goods

Electing reps is the most obvious use of voting rules. Rules to pick projects or a policy are also important. These group decisions occur more often than elections. They even occur in many groups with no elections.
The members of clubs, co-ops, colleges, grant givers, and more can enjoy the merits of Fair Share Voting.

Fair Representation distributes council seats fairly. Likewise, votes can distribute some funding fairly.

Democratic rights progress. Each step is more fair thus accurate, responsive, widely supported and strong.
$\checkmark$ Voting by rich men, poor men, Black men, women
F Fair Representation of all big political groups
Ki. Fair Share Voting by big groups of voters or reps


All big groups have a right to allocate some funds.

浆 4. Enacting a Policy, Condorcet Tally © I_intro.htm,
1 From Chamberlin, Cohen, and Coombs, cited on page 63 above. 2 Tally RCV with the options in the top voting cycle. (a) 1_cycles.htm Green-Armytage, James. "Four Condorcet-Hare Hybrid Methods for single-winner elections"; 2011; votingmatters.org.uk/ISSUE29/I29P1.pdf
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Journal of the Royal Statistical Society. Series A. Vol. 151, No. 2 (1988)
Loring One-winner Rule, 1996; (a) lor1.htm (ac data.htm al_data.htm
3 See captions on pages 15 and 56. ac irv.htm\#compare
$4 \mathrm{https}: / /$ en.wikipedia.org/wiki/Primary challenge
5 https://www.nytimes.com/interactive/2018/11/10/opinion/house-representatives-size-multi-member.html
6 Rules of Order AccurateDemocracy.com/l_motion.htm
7 fairvote.org/basalt mayoral race features ranked choice voting

+ https://www.theatlantic.com/politics/archive/2018/02/a-better-way-to-look-at-most-every-political-issue/552752/


## * Social Effects and Uses

1 Bennett-Smith, Meredith. World's Happiest Countries 2013, http://www.huffingtonpost.com/2013/05/28/worlds-happiest-countries-2013-australia_n_3347347.html; Cites UN, OECD. OECD Better Life Index http://www.oecdbetterlifeindex.org/ Rothstein, B. and E. Uslaner. "All for All: Equality, Corruption, and Social Trust" World Politics, v. 58, \# 1, Oct, 2005, p. 41-72 https://projects.iq.harvard.edu/gov2126/files/rothstein_2005.pdf
2 Susskind, Lawrence and Jeffrey L. Cruikshank, Breaking Robert's Rules; (Oxford, Oxford University Press, 2006). Spanish: Mejor Que La Mayoria, with Francisco Ingouville, (Buenos Aires, Obelisco, 2011)
3 Group-Process Pattern Language, http://groupworksdeck.org
4 https://www.AccurateDemocracy.com/l_motion.htm

+ wikipedia.org Committee_of_the_whole Special_rules_of_order 65


## Workshop Finale $̧$ Notes

It's easy to host a workshop in a class or a club. ${ }^{6}$ In an hour, 20 voters can review plurality, try RCV, then PRCV for colors, as shown below, or FSV for treats. ${ }^{7}$

Eat the winners! while you plan to take a poll, for the central majority or fair shares, in a group you know. What qualities do you want in this poll? See page 34 .

Voter education can be fun to do and it is essential. FairVote.org has model ballots, voter-education flyers, videos, stories and much more to help your voters.
Music video for fun: https://flip2020.wordpress.com
Several groups offer apps to tally your votes. ${ }^{7}$


Hands-on games and shared treats make memories of how each tool works. Next, simple simulations and national statistics show more high-level effects. The effects on pages 54 through 59 are important for the governance of schools, clubs, towns and more.

4 Roberts, Nigel. NEW ZEALAND: A Long-Established Westminster Democracy Switches to PR, (Stockholm, IDEA) www.nigel-roberts.info/NSR-in-Reynolds-\&-Reilly-1997.pdf 5 Mathews, Dylan. "3 Reasons New Zealand has the Best Designed Government in the World" www.vox.com/2014/9/23/6831777/new-zealand-electoral-system-constitution-mixed-member-unicameral 6 Richie, Rob and Andrew Spenser. "The Right Choice for Elections" University of Richmond Law Review; vol. 47 \#3, (March 2013)
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㬣 3. Allocating Budgets, Fair Share Voting (a) p_intro.htm FSV=PRCV if $\$ \#=$ voters\#, 1 share $=\$ 1$ and 1 seat costs $\$ \# /($ seats +1$)$ 1 Shah, Anwar ed., Participatory Budgeting; The World Bank; siteresources.worldbank.org/PSGLP/ Resources/ParticipatoryBudgeting.pdf
2 Moore, Joe Participatory Budgeting in the $49^{\text {th }}$ Ward, http://participatorybudgeting49.wordpress.com/ In 2014, voters in Cambridge, MA saw a similar pattern.
3 Tupelo-Schneck, Robert and Rob Loring. Fair Share Voting, for Participatory Budgeting Conference slideshows, NYC, 2012. https://accuratedemocracy.com/p_intro.htm
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5 Oaks, Adder. "Participatory Budgeting in an Income Sharing Community", Communities: Life in Cooperative Culture; \#175, 6/2017 www.ic.org/participatory-budgeting-in-an-income-sharing-community/
Leaves of Twin Oaks, 2013. To cut a budget level needed support from $55 \%$ of the voters. So no one tried to protest a cut.
64 https://pbstanford.org participatorybudgeting.org

## Budget Levels and Long Ballots

We could vote for a party menu, a dance playlist, a ... Caution: long ballots can lead some voters to run out of the time or energy to make their choices carefully. Here are two concise stories from a co-op.

We can't afford items we rank below a costly favorite: Our ballot had 40 treats; most voters ranked some above that costly sure winner. But our higher choices spread out on dozens of treats; many of them got only a few shares. So, one at a time, many of our higher choices lost. Then the costly favorite won, using up most of our money.

Wise voters ranked it high only at its low budget levels. So they had money left to help some other treats get the base number of votes and qualify for funding.

$$
\begin{array}{llll}
N \in w & N \neq w & N \neq w & N \$ w
\end{array}
$$

## Adjusting the Big Ongoing Budgets

Each year, we reset the levels of 50 ongoing budgets. Some voters said the long ballot was too hard and slow. So now any.. 5 .of us may propose an ongoing-budgets plan. Most voters say it is easier to rank a few complete plans. Ranking plans evaluates more than each budget alone; some plans give more or less than the sum of their parts. And changing budget B may call for changing budget P .

A Condorcet Tally then picks one plan. ${ }^{4}$ It is likely to coordinate all of the budgets and it has majority support. But it might be much nicer to a majority than to others.

## What's Wrong

We all know how to take a vote when there are only two candidates: Each of us votes for one or the other. In this simple contest, the yes or no votes say enough.

But as soon as three candidates run for one office, the contest becomes more complicated. Then that old yea or nay type of voting is no longer suitable. ${ }^{3}$

It's even worse at giving fair shares of council seats, setting many budgets, or finding a balanced policy. Our defective voting rules come from the failure to realize this:

## There are different uses for voting, and some need different types of voting.



Will their votes be effective?

## Patterns of Unfair Spending

Participatory Budgeting, PB , lets neighbors research, discuss and vote how to spend part of a city's budget. In South America, it spread from one city in 1989 to hundreds today. Progress most often advances this way. The World Bank reports PB may reduce corruption and it tends to raise a community's health and education. ${ }^{1}$
In 2010, a Chicago alderman gave $\$ 1,300,000$ to $\mathrm{PB} .^{2}$ But a plurality rule made the votes and voters unequal. For example, in 2011 each vote to help a park won $\$ 501$. That was its cost divided by its voters. But if cast for bike racks, each vote won a mere $\$ 31$. That's too unfair. Even worse, most of the votes were wasted on losers. ${ }^{3}$


A bad election rule gets worse when it picks projects. It is not cost aware, so it often funds a very costly item and cuts a bunch that get many more votes per dollar. To win this bad tally, load various proposals into one. Keep raising its cost if that attracts more votes.

One year, a scholarship fund got many surplus votes. These were wasted votes because they had no effect. So the next year, many supporters chose not to waste a vote on this "sure winner." It lost! They saw the need for a voting rule that would not waste surplus votes. ${ }^{4}$

Eras，Tally Rules and Councils
In the 19 ${ }^{\text {th }}$ Century
Winner－Take－All Districts $\Rightarrow$ Off－Center Councils

\＄\＄Policies \＄\＄\＄
Typical Council Elected By Plurality Tallies

Some former colonies still count votes by England＇s old plurality voting rule．It elects only one rep from each district and winning it does not require a majority． It merely elects the one who gets the most yes votes．＊

A district with only one rep tends to develop only two big parties．${ }^{4}$ Only their candidates have good chances． Even worse：a district＇s bias often makes it a＂safe seat，＂ a captive audience for one party．So voters in a plurality district are given very little choice or no real choice．${ }^{5}$

If the voters in a few districts are given real choices， all power might flip from one faction of reps to another． Hopes and fears of sudden policy flips polarize politics． Each battle is brutal in part because it＇s winner take all．
$6 \quad$＊The glossary on page 69 also define some terms．

## The principle of Fair Share Voting is： Spending power for all， in proportion to their votes．

So， $60 \%$ of the voters can spend $60 \%$ of the fund，not all of it．Your ballot＇s share from the fund lets you vote to pay your shares of the costs for your favorite items．

Voting is easy：simply rank your choices，like in RCV．
Your ballot pays one share for each of its present top ranks－as many as it can afford．A tally of all ballots drops the item with the fewest shares．Those two steps repeat until each remaining item gets full funding．${ }^{3}$

Paying one share proves you feel the item is worth its cost and you can afford it in your high priorities．

## Some Merits of Fair Share Voting，FSV

Kive Each winner is a popular priority worth its cost： To qualify for funding from our group＇s source，an item needs our＂base number＂of voters or more．
Kix．FSV is fair to an item of any cost and to its voters： A ballot pays a costly share to vote for a costly item． cost $/$ base $=1$ share e．g．$\$ 100 / 25$ ballots $=\$ 4$ If more ballots divide a cost，each of them pays less．
愋 So，a ballot＇s money can help more low－cost items． This motivates each voter to give their top ranks to the items that give them the most joy per dollar．
願 See Ranked Choice Voting points 1 and 3 on page 14.

1．Electing a Leader，RCV，IRV，© c＿irv．htm c data．htm
1 Chamberlin，John R．et al．＂Social Choice Observed：Five Presidential Elections of the American Psychological Association＂Journal of Politics． 46 （1984），pages 479－502．and
＂An Investigation into the Relative Manipulability of Four Voting Systems＂，Behavioral Science；30：4（1985），pages 195－203．
Merrill，Samuel III．Making Multi－candidate Elections More Democratic．（Princeton，NJ：Princeton U．Press，1988）．
2 The Editorial Board．＂The Primaries Are Just Dumb．＂nytimes．com／ 2020／02／26／opinion／democrats－primary－south－carolina．html
3 Ranked Choice Voting Civility Project fairvote．org／rcv＿civility project
Reilly，Ben．Democracy in Divided Societies（Cambridge U．Press，2001） nytimes．com／2021／02／25／opinion／elections－politics－extremists．html
4 Wright，Stephen G．＂Voter Turnout in Runoff Elections＂，The
Journal of Politics，Vol．51，No． 2 （May，1989），pages 385－396
http：／／www．fairvote．org／ranked choice voting outperforms runof fs in upholding majority rule
5 Korean election，web．archive．org／web／20010113205900／http：／／nimbus．o cis．temple．edu／～ihurewit／history．html wikipedia．org／wiki／Roh＿Tae－woo
6 Papua New Guinea：Electoral Incentives for Inter－Ethnic Accommo－ dation http：／／aceproject．org／ace－en／topics／es／annex／esy／esy＿pg
$7 \mathrm{https}: / / \mathrm{www} . f a i r v o t e . o r g / \mathrm{rcv}$ in campus elections
https：／／www．fairvote．org／where is ranked choice voting used
＋representwomen．org／representation＿and＿rcv＿a＿long＿term＿solution
\＆2．Electing Representatives，Fair Rep＠d＿intro．htm
1 Statistics on pages 60－61 compare democracies．© d＿stats．htm
2 Huber，John D．and G．Bingham Powell，Jr．＂Congruence Be－ tween Citizens and Policymakers in Two Visions of Liberal
Democracy，＂World Politics v46 \＃3（April 1994），p．291－326
3 Illinois Assembly on Political Representation and Alternative Electoral Systems，IGPA University of Illinois，Spring 2001. http：／／archive．fairvote．org／op eds／execsum．pdf
History of cumulative voting，1870－1970：Three is better than one http：／／www．lib．niu．edu／1982／iisr04．html

## Ranked Choice Ballots

A simple tally board can serve about thirty voters． Big groups use paper ballots，or screens and printouts， then tally on computer．Risk－limiting audits need well－ protected paper ballots to catch frauds and errors．${ }^{3}$

区 Yes－or－no ballots badly oversimplify most issues． They often highlight only two factions：＂us versus them．＂ They tend to polarize and harden conflicts．
（3）Ranked choice ballots reduce those problems． They let you rank your $1^{\text {st }}$ choice， $2^{\text {nd }}$ choice， $3^{\text {rd }}$ etc． Ranks can reveal a great variety of opinions．Surveys find most voters like the power to rank candidates．${ }^{4}$

Party Menu Fill only one＇$O$＇on each line． Best Ranks Worst

| lbs． Treats $^{*}$ | $\mathbf{1}^{\text {st }}$ | $\mathbf{2}^{\text {nd }}$ | $\mathbf{3}^{\text {rd }}$ | $\mathbf{4}^{\text {th }}$ | $\mathbf{5}^{\text {th }}$ | $\mathbf{6}^{\text {th }}$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| 3 Almonds，Toasted | O | O | O | O | O | O |
| 6 Apples，Honey Crisp | O | O | O | O | O | S |
| 6 Apricots，Dried | O | O | O | O | O | O |
| 6 Peaches，White | O | O | O | O | O | O |
| 6 Oranges，Navel | O | O | O | O | O | O |
| 6 Tangerines | O | O | O | O | O | O |

Which 1 wins by plurality？Hints： 5 sweets vs． 1 nut， and the first name on a ballot gets a $2 \%$ to $9 \%$ boost．${ }^{5}$ Which treat wins by RCV or by Condorcet？With treats， we could adjust their quantities so their costs are equal． FSV helps if their costs vary，as on pages 24 and 43.

## Endnotes by Chapter

For each chapter the endnote numbers restart at one． The website and free ebook have more complete endnotes． I favor online sources that use data from real elections or realistic sims．This is essential for realistic research．

This is the first book about Ensemble Councils，Fair Share Voting，and rules of order for Condorcet Policies． AccurateDemocracy．com（a）has pages about each rule． They add animations，links and software：（a）z＿tools．htm．

FairVote．org has model ballots，bylaws，editorials， research reports，voter－education stories，videos and more． RCV Resources https：／／www．rankedchoicevoting．org／

## A．Introduction，Tragedies，Eras and Progress

＋AAAS．Our Common Purpose，American Democracy for the $21^{\text {st }}$ Century．amacad．org／ourcommonpurpose／recommendations
＋Braun，Andrés and Cabrera，Alejandro．Nosotros，la gente． （Córdoba：El Emporio Ediciones，2021）
1 Amy，Douglas J．Proportional Representation：The Case for a Better Election System．North Carolina is on page 30．Out of print．
2 Durbin，Kathy．Tree Huggers：Victory，Defeat \＆Renewal in the Northwest．．．，（Seattle，The Mountaineers，1996）
3 Hoag，Clarence and George Hallett．Proportional Representation，（NYC，The Macmillan Company，1926）．
4 Duverger，Maurice．＂Factors in a Two－Party and Multiparty System＂Party Politics and Pressure Groups（NYC：Thomas Y． Crowell，1972），pages 23－32．
Rein Taagepera，and Mathew Soberg Shugart．Seats and Votes：the Effects and Determinants of Electoral Systems．Yale U Press， 1989
5 http ：／／fairvote．org／monopoly politics\＃overview
6 Lijphart，Arend．Electoral Systems and Party Systems：A Study of Twenty－Seven Democracies（Oxford U．Press，1994）

## 4．Condorcet Tally Centers a Policy

In a Condorcet tally，the winner must top all rivals， one－against－one．Two games show how it works．
1）类 Flag L stands at our center，by the median voter． Flags J，K and M surround L， 2 m ．or yards from it．

装 We asked 9 voters：＂Are you closer to J than to K ？ If so，please raise a hand．＂Only one raised a hand． We entered J vs．K，etc．in the pairwise table below．

| against |  | J | K | $\mathbf{L}$ |
| :--- | :---: | :---: | :---: | :---: |
| for J | - | 1 | 3 | 4 |
| for K | 8 | $8+1=9$ | 4 | 5 |
| for L | 6 | 5 | - | 5 |
| for M | 5 | 4 | 4 | $4+5=9$ |

The nine voters gave $L$ a majority over each rival．

2）装 Flag L has a short Red ribbon and a long Blue one．
类 If the Red ribbon gets to you，the Red policy gets your vote with its narrow appeal．
＊But if the Red cannot touch you，the wide appeal of the Blue policy gets your vote．Which one wins？

If the flags are places for a heater in an icy cold room：
1．Do we put it at our center or in the biggest group？
2．Do we turn on its fan to spread the heat wide？
3．Do voters on the fringes have any influence？
4．Can the median voter enact any policy alone？
5．Do we get a balanced or a one－sided policy？

\＄\＄\＄Policies \＄\＄\＄

Council Elected By Fair Representation

Fair Representation was developed around 1900 to end some major problems caused by the plurality rule． Most democracies now use＂Fair Rep＂．It elects several reps from each election district．It gives a group that earns say， $20 \%$ of the votes， $20 \%$ of the council seats． Thus Fair Rep delivers fair shares of representation．${ }^{6}$ It＇s often called Proportional Representation or PR．

It leads to broad representation of issues and views． But usually there is no central party（C above）and the two biggest parties normally refuse to work together． So the side with the most seats forms a ruling majority． Then they enact policies skewed toward their side．

## Fair Shares and Majorities

If a majority controls all the money，the last item they choose adds little to their happiness；it is a low priority． But that money can buy a high priority of another big interest group，adding more to their happiness．

In political terms：The total spending has a wider base of support：It appeals to more voters because more see their high priorities get funding．

In economic terms：The social utility of the money and winners tends to rise if we each allocate a share． Fair，cost－aware voting gives more voters more of what they want for the same cost $=$ more satisfied voters． Shares also spread good opportunities and incentives．


Plurality rules let surplus votes waste a big group＇s power and let rival items split it，as seen on page 16. The biggest groups often have the biggest risks．

FSV protects a majority＇s right to spend a majority of the fund．It does this by eliminating split votes，as did RCV，and surplus votes，as we＇ll soon see．

# In the 21 ${ }^{\text {st }}$ Century Ensemble Councils $\Rightarrow$ Balanced Majorities <br>  

\＄\＄\＄Policies \＄\＄\＄
Council Elected by Central and Fair－Rep Rules

Ensemble rules will elect most representatives by Fair Rep plus a few reps（ C above）by a central rule．
So the points of view within the council will have a spread，plus a pivotal midpoint，that match the voters more accurately． $0+\bullet=$ 璦 That＇s the target．＊

Later pages will show how we can elect a rep with wide support and views near the center of the voters．${ }^{7}$ So winners will be near the center of a Fair Rep council． There they can be the council＇s powerful swing voters， with incentives to help build moderate majorities．

Many voters in this wide base of support won＇t want narrow centrist policies．They＇ll likely want policies to combine the best suggestions from all groups．

8 ＊Its colors suggest archery or political bunting．$=$

## Budget Levels

A co－op that helped develop Fair Share Voting lets each voter rank budget levels for some items．

A budget level needs to get the base number of votes． It gets one if a ballot offers to share the cost up to that level or a higher level．cost $/$ base $=1$ share $=1$ vote You only pay up to a level you voted for and can afford．

The item with the weakest top level loses that level． Any money your ballot had offered to it moves down your ballot to your highest ranks that lack your support． This repeats until the top level of each item is fully funded by its supporters．Thus，fair shares and backup ranks select a set of winners with more supporters．


Many voters must prove，＂This cost is a high priority within my budget．＂

A group with 100 members set our base number at 25 votes．${ }^{5}$ My first choice got just enough votes，so my ballot paid $4 \%$ of the cost．$\quad 100 \% / 25$ votes $=4 \%$
My second choice lost；did it waste any of my power？
My third choice got 50 votes，so my ballot paid only $2 \%$ of the cost．Was there any surplus？Did I waste much of my power by voting for this sure winner？

| Country | Women |  | Health Pov |  | Poverty\％ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \％Tu | urnout |  | Math |  | urde |
| Fair Rep page 16 | 37\％ | 75\％ | 15 | 503 | 13\％ | 12 |
| Sweden 14 | 44 | 86 | 23 | 502 | 8 | 10 |
| land 13 | 42 | 67 | 31 | 548 | 4 | 15 |
| Spain 6.7 | 41 | 69 | 7 | 480 | 20 | 6 |
| Norway 8.7 | 40 | 76 | 11 | 490 | 5 | 5 |
| Belgium 8.4 | 39 | 89 | 21 | 520 | 13 | 16 |
| Denmark 15 | 38 | 88 | 34 | 513 | 4 | 10 |
| therlands 150 | 37 | 80 | 17 | 528 | 10 | 5 |
| ustria 19 | 28 | 82 | 9 | 505 | 8 | 7 |
| Switzerland 7.8 | 28 | 49 | 20 | 530 | 10 | 6 |
| Costa Rica 21， 4 | 19 | 81 | 36 | 407 |  | 112 |
| Uruguay 30， 2 | 13 | 90 | 65 | 409 |  |  |
| Mixed page 19 | 36\％ | 71\％ | 26 | 505 | 9\％ | 11 |
| Germany 19， 1 | 39， 13 | 72 | 25 | 514 | 6 | 11 |
| New Zealand 50， 1 | 45， 15 | 77 | 41 | 500 | 15 | 9 |
| PRCV pages 14， 42 | 34\％ | 89\％ | 29 | 517 | 14\％ | 10 |
| Australia 6,1 | 38， 25 | 93 | 32 | 520 | 5 | 0 |
| Ireland | 15 | 70 | 19 | 50 | 10 | 10 |
| Runoff page 12 | 27\％ | 60\％ | 1 | 496 | 11\％ | 12 |
| France | 27 | 60 | 1 | 496 | 11 | 12 |
| Plurality page 6 | 25\％ | 66\％ | 34 | 486 | 19\％ | 42 |
| Canada | 26 | 68 | 30 | 527 | 15 | 17 |
| United Kingdom 1 | 29 | 66 | 18 | 495 | 10 | 12 |
|  | 4 |  |  |  |  |  |

AccurateDemocracy．com／d＿stats．htm will add： Corruption transparency．org，Democracy Index eiu．com， Freedom freedomhouse．org，Purchasing power，Leisure．

U．S．turnout rose $\sim 15 \%$ in presidential years．7．11．23 61

## 3．Fair Shares to Buy Shared Goods

## For our tabletop tally of Fair Share Voting（FSV）

Kill We each get four $50 ¢$ voting cards to buy treats．
K픈 We decided an item needs modest support from six of us to prove it is a shared good worth shared funding． So the finish line marks the height of six cards，and
愿 You may put only one of your cards into a column．
$k \neq \boldsymbol{A}$ A costly item must fill several columns．A column here holds $\$ 3$ ，so a $\$ 6$ item must fill two columns．
$\Rightarrow$ Rule B lets you vote an average $50 \phi$ card，a short $25 \varnothing$ and a tall $75 ¢$ to let you help your top choice more． Four eager voters can fill a column． $4 \times 75 \phi=\$ 3$ ．


Kil．When an item wins，the treasurer hides its cards． We drop items that cost more than all the cards left． Then，one at a time，we drop the least popular item， the one with the lowest level of cards in its columns．
双 Move your cards from a loser to your backups．
Stop when we＇ve paid up all items still in the game．
Only a few items can win，but all voters can win！
$\Rightarrow$ An app might show our cards popping into $60 \phi$ columns．It pops a $17 \phi$ card into column 1 of each voter＇s favorite．Then $16 \phi$ pops into each voter＇s next column，etc．to a round of $3 \phi$ ． When this tally drops a weak item，those remaining start over． A ballot＇s 15 cards still total $\$ 1.50$ but average just $10 \phi$ ．

This data suggests: to elect a good government that enacts superb health, education, $\operatorname{tax}^{7}$ and other policies, a country needs effective, not wasted votes.

Does Fair Representation elect more women? page 20 Do they tend to raise health and education results? ${ }^{10}$ Can these lift low incomes and reduce violent crime?

Do voter turnouts or seats won by women tend to be lower in countries with more: people? diversity? religion? polygamy? corruption? militarism? hot weather?! Are those harder to change than the voting rules?


## Data Definitions and Sources

Measures of respectable power and policies, circa 2016
Seats average per election district; Inter-Parliamentary Union Women \% of main legislature; Inter-Parliamentary Union Turnout \% Int'l. Inst for Democracy \& Electoral Assistance Health Rank first is best; World Health Organization Math Score Program for Int'1 Student Assessment, OECD Poverty \% of children below half of median income; OECD Murder Rate per million; $7^{\text {th }}$ UN Survey of Crime Trends Scores weighted by population give a voting rule's average. 60

The table's worst numbers are in bold.

## Ranked Choice Voting Quiz

1. How can your group use this voting rule?
2. A card we move counts just like others, True or False?
3. Ranking a backup choice can't hurt your first, T or F
4. Only one candidate can reach $50 \%$ plus a vote, $T$ or $F$
5. Name four cities or schools that use RCV. Inside cover
6. What benefits does it give them? See page 14.

Answers: 2) True, each card counts once in each round.
3) True, a backup doesn't count unless your $1^{\text {st }}$ has lost.
4) True, more reps would need over $100 \%$ of the votes.

## N

Ranked Choice Voting includes RCV1 and PRCV. The inside cover lists some of the users. Most of the groups tally their votes easily with apps.

## 2. Fair Rep by Proprtional RCV (PRCV)

A tabletop tally to elect three reps works like PRCV.
If We set the finish line at $1 / 4$ of the cards plus one. Don't put your card on a column that is full.
F One at a time, we drop the weakest candidate.
F If your candidate loses, you can move your card.
F Repeat until three candidates reach the finish line!
Ask the RCV1 questions above again for PRCV, adding:
4. Can only 3 candidates each win $25 \%$ plus a vote?
7. What total do a trio of reps win all together?

Answers: 6) See page 18. 7) 75\% Progress of
Democracy

A centrist policy implements a narrow set of ideas. It blocks rival ideas: opinions, needs, goals, and plans. A one-sided policy also blocks rival ideas.

A compromise policy tries to negotiate all the ideas. But contrary ideas forced together often work poorly.

A balanced policy blends compatible ideas from all sides. This process needs advocates for diverse ideas. And more than that, it needs independent moderators. These swing-voting reps can please their wide base of support by building moderate majorities in the council.

> A broad, balanced majority works to enact broad, balanced policies. These tend to give the greatest chance for happiness to the greatest number of people.

> Excellent policies are a goal of accurate democracy. Measure their success by the typical voter's education and income, freedom and safety, health and leisure. ${ }^{8}$

> Older rules often skew results and hurt a democracy. An ensemble is inclusive, yet centered and decisiveto help make its actions popular, yet stable and quick. The best tools to select budgets or pick a policy will show these qualities in our stories, graphics and games.

## More Merits of Fair Share Voting

Kix After discussion, a quick poll can pick many items. It reduces agenda effects such as leaving no money for the last items or going into debt for them.

K\# It lets subgroups fund items; so it's like federalism but without new layers of laws, taxes and bureaucracy. And it funds a big group even if they are scattered.

Kix Each big group controls only its share of the money. This reduces their means and motives for fighting. It makes (hidden) empires less profitable.

Kıy Fairness builds trust in spending by subgroups and raises support for more. This can reduce spending at the extremes of individual and central control.

| N€w | $N \neq W$ |
| :---: | :---: |
|  |  |
| N£W | N\$w |

## Merits of FSV for an Elected Council

KıFSV gives some power to reps in the opposition, so Electing them is more effective, less of a wasted vote.

Kı. They ease starvation budgets that damage projects. This makes project management more efficient.

[^0]
## 1. Electing a Leader

## Nine Voters

Let's think about this election: Nine voters want to elect a leader. The figures in this picture mark the positions chosen by these voters. They stand along a political spectrum from left to right. It is as though we asked them, "If you want high-quality public services and taxes like France or Germany please stand over $\downarrow$ here. Stand here $\downarrow$ if you want to be like Canada. To be like the USA stand over here $\downarrow$. For Mexico's low taxes and government services stand over there $\downarrow$."

Throughout this booklet, we're going to show political positions in this compelling graphical way.

Nine voters spread out along an issue.


High taxes buying great gov. services 10

These colors aid readers less able to see colors.

## Civil Society Builds Democracy

Merchants and workers in medieval guilds won some rights by building group skills, unity, and allies. Now local councils, co-ops and schools can build skills.

Empirical thinking grew in the Age of Enlightenment leading to revolutions for human rights. ${ }^{6}$ Now rights must include Fair Representation and Fair Share Voting.

A big need for workers has often raised their pay and political strength, thus the political equality of a society. Now more progressive taxes ${ }^{7}$ can help political equality.


Move to a more democractic place (or .org)
To get good policies quickly, go where they are used. For example, do you want the democratic control and long-term savings of county or co-op owned utilities? ${ }^{8}$
\| CEOs may need to be assertive, but never authoritarian. The later corrupts commerce and wrecks human rights. ${ }^{9}$

Q: How can voting rules reduce abuses of power?
$\|_{\mathcal{A}}$ : RCV rivals act nicer p.14, swing reps moderate $p .54$. || Fair Rep p.51, FSV p.24, \& reforms on p. 58 spread power. || But a winner-takes-all tally sets a bad example. How many votes were wasted on a surplus or a loser?


## 4. Enacting a Policy

## Condorcet Test Number Two

The Runoff on page 12 was a one-against-one contest between the policy positions of M and K . Five voters ranked M's position over K's. $5>4$

Here is a second test with the same voters: K's position loses this one-against-one test. L's position wins by five votes to four. $5>4$

Each person votes once with a ranked choice ballot. Pages 33 and 46 show two common, simple ballots. A workshop page demonstrates a Condorcet Tally table. And a simulation map illustrates Condorcet voters with two issue dimensions.

People often struggle to find a group's center of opinion

$K$ is nearest four voters. $L$ is nearest five voters.
$\qquad$
-

## Voting Reforms Aid Other Reforms

Ballot access rules make it hard for small parties to get on the ballot, because big parties fear "spoilers." To calm that fear, let voters rank their backup choices. Ranked Choice Voting, RCV, opens up elections.

3 A news firm may inform us better if the subscribers steer more parts of it than the owners or advertisers do. There's a low-cost method for any membership group: Fair \$hare Voting can reward the best news bloggers.
3 Public campaign funding lets reps and rivals give less time to their sponsors, more time to their voters. One plan gives each voter $\$ 50$ of vouchers to donate. ${ }^{1}$ Such nameless gifts or FSV can cut corrupt paybacks. Big \$ponsors aim gifts to buy the few swing districts. ${ }^{2}$ 12 RCV or Fair Representation make that harder. So big business and billionaires may buy fewer seats.
"It's very hard to see us fixing the climate until we fix our democracy." Dr. James Hansen ${ }^{3}$

Good schools, taxes and voting may go together. ${ }^{4}$ Schools build our group skills and political know how.

Sabbatical terms make the current rep run against a former rep returning from rest, reflection and research. Then the candidates include two with records in the job! Two alike do not break apart a group that uses RCV.
4 Citizens' assemblies ${ }^{5}$ and their referendums can get more choices and control by using Condorcet Tallies. The laws on voting rules, reps' pay, \$ponsors, etc. need referendums because the reps have conflicts of interest. 58

## 1. Ranked Choice Voting to Elect One

Tabletop tallies make Ranked Choice Voting lively.

- The finish line is the height of half the cards, plus one. That is how many votes a candidate needs to win.
- If no one wins, we eliminate the weakest candidate. We draw names from a hat to break ties
- If your favorite loses, you can move your card. You can give it to your next backup choice.
- We repeat this to eliminate all but one, the winner!

This chart shows four columns on a tally board. The tally dropped Anna, so voter JJ moved his card. Then Bianca lost, so BB and GG moved their cards.


## Plurality Election

Here we see three rivals step up, asking for votes. Each voter prefers the candidate with the closest position. A voter on the left votes yes for the candidate on the left.
Ms. K is the candidate nearest four voters.
$L$ is nearest two and $M$ is nearest three.
Candidates L and M split the voters on the right.
Does anyone get a majority (over half), Yes or No? Who gets the plurality (the largest number), K, L or M? Who gets the second-largest number of votes, $\mathrm{K}, \mathrm{L}$ or M ? Answers to questions are at the bottom of each page.
A mere plurality gives the winner a weak mandate. This is the authority effective votes loan to a winner. Strong mandates support and speed action by consent not coercion, to reach popular goals.

By plurality rule, the one with the most votes wins.

$K$ is nearest four voters.
$M$ is nearest three.
$L$ is nearest two.
Answers: No. K. M.

## Condorcet Test Number Three

Candidate $L$ wins her last test by six to three. $6>3$ She has won majorities against each of her rivals. So she is the "Condorcet winner." $\mathrm{L}>\mathrm{M} . \quad \mathrm{L}>\mathrm{K}$.
"...such a mandate is no doubt a vital ingredient in the subsequent career of the winner." ${ }^{1}$

Thus a Condorcet Tally picks a central winner. It can elect a moderator to a council. or moderates from districts for MMP, page 8, or senators for an upper house.
But is it likely to elect diverse reps Yes or No? It can set the base number for FSV. page 26 But is it likely to spread spending fairly, Yes or No? Do CEOs mostly moderate, or advocate; e.g. a mayor?


L has six votes. M has three.

From the plurality tally，the top two may advance to a runoff．It eliminates the other candidates all at once． The two voters who had voted for $L$ now vote for $M$ ．
Do they each have more power than some other voter？
Wasted votes fail to turn a loser into a winner． Effective votes succeed；a voting tally with more is more fair thus accurate，responsive and strong．

Does the plurality election waste more votes？ Does that discourage members from voting？ Does the runoff make a stronger mandate？

Runoffs practically ask，＂Which side is stronger？＂ Later，these voters will use another voting rule to ask， ＂Where is our center？＂And a bigger group will use a rule to ask，＂Which trio best represents all of us？＂

In a runoff，the top two compete one against one．


Four wasted votes．
Candidate $\mathbf{M}$ wins a runoff．
No，each voter has one vote in each tally．
12 Yes，five．Yes．Yes，a majority mandate．

The goal in a Condorcet Tally is this：

> Majority victories， over every single rival．

The winner must top every rival，one－against－one．
A good analogy is a＂round－robin tournament．＂
A player has a contest with each rival，one at a time． If she wins all her tests，she wins the tournament．
Each voting test sorts all the ballots into two piles． If you rank option K above L ，your ballot goes to K ． The option that gets the most ballots wins this test． If one wins all its tests，it wins the Condorcet Tally． （But in a rare，＂voting cycle，＂majorities rank $\mathrm{K}>\mathrm{L}$ ， $\mathrm{L}>\mathrm{M}$ ，and $\mathrm{M}>\mathrm{K} . \mathrm{RCV}$ can break the tie．${ }^{2}$ ） $\mathrm{K} \rightarrow \mathrm{L}$

## Why Use Condorcet Tallies（CT）



楼 Choice ballots：Rank the alternatives on one ballot so Simplify the old rules of order and speed up voting so Reduce agenda effects，from simple errors and gridlock，to free－rider and wrecking amendments．
誛 No split－vote worries as duplicates don＇t help or hurt each other．An ad hoc majority can rank all of their favorites over the other options．Ballots from all voters help decide which one of the majority＇s favorites wins．
粦 Balanced policies tend to be stable，thus decisive． Yet，a balanced process can calm some fears about reviewing and changing a good policy to improve it． All this saves time and builds respect for democracy．

## M Back Madter

## Voting Reform Is Cost Effective

Issue campaigns teach voters and reps for years． This eases one problem，but rarely fixes the source．
Election campaigns cost a lot all at once．The biggest faction can skew all policies for a few years．
Reform campaigns can cost less，yet RCV reforms can improve voting and results for many years．


Campaign costs in green，results in yellow．
Strengthen Votes $:$ ：Mandates $:$ Policies
RCV expands the base of power，the numbers of

effective votes and voters supporting： | a CEO or Chair from a plurality to a majority | 14,31 |  |
| :--- | :--- | :--- |
|  | a Council from a plurality to over three quarters | 17 |
|  | the Budget from a few power blocs to all voters | 24 |
|  | a Policy from a one－sided to an over－all majority | 30 |

Votes for real choices tally up real democratic power． It needs big mandates to govern new nondemocratic powers in big money，media，marketing and more． Mandates aid actions to achieve popular goals．
They build up a democracy and its leaders．

## B．Workshop Games

## Get your hands on 4 great voting rules．

 See how fair－share tallies organize voters．Vote fast for budgets，reps，or policies．


## A tally board has

A card for each voter，
－A column for each option，
A finish line for the favorites．

## 4. Watch Condorcet Find the Center

This map puts a line halfway between Al and a rival. Voters O on Al's side of a line are closer to Al and so rank Al higher than the rival. The long line has more voters on Al's side than on Joe's. So Al wins that test. Al wins a very different majority over each rival here. To do that, Al's political positions must be central and have widespread support. page 31


In contrast, PRCV requires the most intense support, first-rank votes, to avoid early elimination. See page 48 RCV1 does too, with a high finish line of $50 \%+1$ vote. 56

## How You Can Try a Voting Tool

It's easy to test-drive a decision tool in a survey. Or a council can form a committee of the whole to discuss, vote, tally and report results to enact by their old rules.

Many groups adopt a book of parliamentary rules, then amend it with "special rules of order" to make their decisions more popular, stable and quick. ${ }^{4}$


## Steering Analogy

When choosing a voting rule, a new Mercedes costs little more than an old jalopy. That price is a bargain when the votes steer important budgets or policies.

Does your car have an 1890 steering tiller or a new, power steering wheel? Does your town have an 1890 voting rule or a new, centrally balanced rule? e.g. p. 33

[^1]
## Politics in Two Issue Dimensions

When more issues (or identities) concern the voters, a voting-tally rule keeps its character. ${ }^{1}$

Here we see voters choosing positions spread over two issue dimensions: left to right plus up and down. A person's position on one dimension is little help for predicting their position on the other one.

A voter may rank candidates on any issue(s). He prefers the candidate he feels is closest.
"Please step up for more protective regulations. Please step down if you want fewer protections. Take more steps for more change."

The chapter on simulation games and research shows more tallies with two and even three issue dimensions.

Seventeen voters take positions on two issues: more or less regulation $\downarrow$ and taxes for services $\leftrightarrow$


Kay wins a plurality. Em wins a runoff.
For clarity, a candidate is "she" and a voter is "he."

## Policies with Wider Appeal

A plurality or runoff winner gets no votes from the losing side and doesn't need to please those voters. But each CT option needs support from all sides, because every voter can rank it against its close rivals. Thus every voter is "obtainable" and valuable.

So the winner is well balanced and widely popular. ${ }^{2}$ Voters on the center and right give it a majority over any left-wing policy. At the same time, voters on the left and center like it more than a right-wing policy. All sides like it more than a narrowly-centrist policy.

$\checkmark$ Everyone helps locate our center.

## A Chair with Balanced Support

CT can elect a chairperson or a few reps to be the swing voters in an Ensemble Council, as pictured on pages 8 and 54 . To win, a candidate needs to earn wide support. This gives her strong incentives to help the council balance its process and policies.

RCV has slightly different effects, incentives and uses. ${ }^{3}$ Games will let us inside each tally to feel how it works.

The goal of Ranked Choice Voting is

> A majority winner, from a single election.

Voting is easy. Rank your favorite as first choice, and backup choices: second, third, etc. as you like.* Your civic duty to vote is done.

Now your vote counts for your top-rank candidate. If no candidate gets a majority, the one with the fewest votes loses. So we eliminate that one from the tally, Your vote stays with your favorite if she advances. If she has lost, then your vote counts for your backup. This repeats until one candidate gets a majority.

## Why Support Ranked Choice Voting (RCV)

- Backups give you more power and freedom to express opinions with less risk of wasting a vote.
- No hurting your first choice by ranking a backup, that does not count unless your first choice has lost.
- No worry about vote splitting in a faction as votes for its loser(s) can count for each supporter's backup.
- More civility and consensus ${ }^{2}$ arise as candidates ask a rival's fans for their backup votes. ${ }^{3,6}$
- A majority winner from one election, so no winner with a weak mandate and no costly runoff election.
- High voter turnout also creates a strong mandate. The turnout for an election runoff often goes down. ${ }^{4}$


## Resist Rigged Votes

By plurality rule, candidate $M$ lost on page 11 . Now let's say her party gerrymanders the borders of her election district. It adds in voters, pictured in purple, who tend to like the party and cuts out some who don't. In this safe-seat district, bluish voters can elect M or an even less central person who may polarize politics. ${ }^{4}$
But this gerrymander didn't change the CT winner, L. So policies stay stable and make big swerves less often.

Many wasted votes often can expose gerrymanders; Fair Rep reduces both, ${ }^{5}$ as shown on pages 16 and 17.


3 rank $K>L>M$. 2 rank $L>M>K$. 4 rank $M>L>K$.
To capture a CT or RCV seat via ads, bots and news stories, I must mislead a majority, not just a plurality. And my gifts to the other side's spoilers fail to split it.
Foul manipulations of plurality rules are not rare. And point voting invites extreme high and low votes, as voters worry, "Do my lower choices hurt my top choice?" But a chance to manipulate RCV or Condorcet/RCV in a real election is rare, risky and hard; ${ }^{2}$ it's not a worry.

An Ensemble council combines the breadth and balance of Fair Representation with the centering of Condorcet.


A council's swing voter on an issue such as budgets, or regulations, can strongly influence those decisions.
PRCV works to elect a balanced council with moderates and often a centrist. But it does not push any rep to please a central majority of voters. Condorcet does. 7

## Complementing Consensus

Groups that seek consensus on basic agreements may vote on other issues: They may vote on a minor detail like a paint color or on a bunch of optional projects.

Fair Share Voting gives fair shares of power. Inclusive yet fast, it won't let one person block action. It is cooperative, not consensual nor adversarial. It is less about blocking rivals, more about attracting allies. Its ballot guides a voter to limit and prioritize projects. Its tally weighs dozens of desires, of varied cost and priority, from dozens of intersecting groups. We may modify our FSV results through our usual process.

## All majorities prefer the Condorcet winner.

A proposal needs to top each rival by $50 \%$ plus one; and we may require it to win $60 \%$ or even $100 \%$ over the status quo on issues that involve basic agreements. If so, $41 \%$, or even one voter, may block a Condorcet winner by showing it breaks a basic agreement.

## Carpentry Analogy

The nice consensus methods are like nice hand tools, and these nice voting methods are like nice power tools. The power tools speed cutting through piles of boards or issues, and cutting through a steel-hard one. The hightouch tools help us discover and develop insights into new options. ${ }^{3}$ So most of us want both kinds of tools.

This primer told the stories of the best voting tools. The games will let us be inside the simple tallies.

## Contrast 3 Councils，each with 5 seats

臽 1．The Loring Ensemble Rule elects a few reps by a Condorcet Tally，the rest by an PRCV tally；see p． 8. On this next map，Condorcet Tally elects Al；then Fair Rep by four－seat PRCV elects Bev，Di，Fred and Joe． The map shows each winner＇s name in bold．＊
－2．The Condorcet Series elects the candidates closest to the middle of the voters：Al，Bev，GG，Joe and Fred． The lower right or southeast gets no rep；so the council is not well balanced．Each winner＇s name is in italic．


Notice Two Surprises

1．Perhaps it＇s surprising that broad Fair Rep helps a central Condorcet winner own a council＇s swing vote． With these tools，political diversity can be a source of moderation as well as balance and a wide perspective．
6．2．Central reps can lead a broad Fair Rep council to broader majorities with moderates from all sides． This can add to or replace some of the＂checks and balances＂often used to moderate a council＇s action．
＊MMP could elect diverse \＆central reps，pages 19 \＆ 29.

## Consensus and Voting

Group decision－making has two linked processes：
A discussion process may have a facilitator，an agenda， some reports and proposals．Plus the members may suggest some questions and changes for each proposal．
A decision process must ask all of the members which proposals have enough support to be winners．${ }^{2}$

Voting only yes or no leads us to discuss and decide one formal＂motion＂at a time in a very strict sequence． It stifles the sharing of ideas and development of plans．

But both consensus and ranked choice ballots let us decide some closely related options at the same time． Both reward blending compatible ideas，pages 9,31 and polarize us less than yes－or－no voting．＂14，46， 56 So more members want to help carry out the decision soon and make it work；fewer try to slow it down．

## Why Take a Vote

Discussing an issue well often resolves most parts， with mandates up to $100 \%$ ．Yet we might want to decide some parts with the best voting tools．Why？
The best rules strengthen some reasons for voting：
碰 Choice ballots can speed up meetings．pages 27， 33
类 Secret ballots reduce social pressure and coercion．
f A well－designed ballot and tally promote equality： Even busy or unassertive people can cast full votes．

## Ranked Choice Voting Patterns

Running for president of South Korea，the former aide to a dictator faced two popular reformers．The two got a majority of the votes but split their supporters． So the aide won a plurality（ $37 \%, 28 \%, 27 \%, 8 \%$ ）． He claimed a mandate to continue oppressive policies． Years later he was convicted of treason in the tragic， government killing of pro－democracy demonstrators．${ }^{5}$

A voter＇s backup is often like his favorite，but more popular．So by dropping one reformer，RCV might well have elected the stronger one with a majority．


From five factions to a majority mandate．
1）Violet loses，so backup choices get those votes．
2）Amarilla loses；backup choices get those votes．
This chief executive starts in a big band of voters on the biggest side，then builds a majority．She is a strong and widely－popular advocate for their point of view．
$\rightarrow$ For 11 years，Papua New Guinea used RCV，then plurality rule for 27 years；ethnic violence increased． They changed back to RCV and violence decreased．${ }^{6}$

Irish and Australian voters have used it for decades． They call it the Alternative Vote or Preferential Vote． In the USA，some call it Instant Runoff Voting，IRV． The inside cover lists many groups using it in the USA．${ }^{7}$ It often helps women achieve parity in politics．${ }^{8}$

The workshop＇s RCV game starts on page 39.

## A Less Rigged Agenda Now！

Some meetings concoct a policy by a series of yes－no choices，with or without rules of order，agendas or votes． An early proposal might have to beat each later one． An early decision might preclude some later proposals． So＂stacking the agenda＂can help or hurt proposals．

Other meetings discuss the rival options all at once． But often，many members express no backup choices． So similar options split supporters and hurt each other． Then a minority pushing one option might seem to be the strongest group．Even sadder，a member with a well－ balanced option but few eager supporters might drop it．

Too often，a committee chooses all the parts in a bill． Other members can say only yes or no to that bundle． It might include free－rider or wrecking amendments．

Rigged votes often build bad policy and animosity． To reduce these risks，let the voters rank more options．${ }^{6}$

Issue A RCV Ballot A Rank Option

3 Continue Discussion
2 Original Bill，the main motion
1 Bill with Amendment 1 （a free rider？）
8 Bill with Amend． 2 （a wrecking amend．？）
7 Bill with Amendments 1 and 2
4 Postpone to a Definite Time 7 days
5 Refer the Bill to a Committee
6 No Change（a vote for gridlock exposed？）
The＂Incidental Motions＂do not wait for the ballot， e．g．a personal complaint or request．

## 2. Electing Representatives

## Three Single-Winner Elections

A class of 27 wants to elect a 3 member committee. Someone says, "Elect a rep from each seminar section. To win here, you need to get the ballots of just 5 voters."

| Section <br> One | D |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |


| Section <br> Two 5 C <br> votes <br> elect <br> a rep |  |  |
| :---: | :---: | :---: |


| Section <br> Three 5 B <br> votes <br> elect <br> a rep |  |  | 4 J <br> votes <br> wasted <br> on a <br> loser |
| :---: | :---: | :---: | :---: |

$\pi$ An 11 voter minority got 2 reps; that's majority power. If spread out, 3 or 4 in each section, they'd get no rep. 16 It wasted many votes so it's erratic, and easy to rig.

## Summary \& Index of Benefits

## Ranked Choice Voting Has Proven To Pages

1,2,3,4. Make voting easy, more often effective. 14,57
Give you power to rank a backup choice; so 33,46
Reduce your risk of wasting your vote; so $\quad 12,16$
Vote worry free for your true first choice. 14
Boost mandates as more voters count.
11-17, 57
1, 2. Reduce attack ads that scare, anger and polarize. 14
Weaken gerrymanders and spoilers. 14, 16, 32
2. Give fair shares of reps to the rival groups; so 18

Diverse candidates have real chances to win; so 20
Voters have real choices and effective votes; so 17
Voter turnout is stronger.
2. Elect women two or three times more often; so

Accurate majorities win, also due to more: choices, 17
turnout, effective votes and equal votes per rep; so 21
Policies match public opinion better.
21, 60

Even then, old decision tools push policy pendulums.

## * An RCV toolbox can do more

4. Elect a few central reps, key votes pulling 30-31, 56 reps from many factions to moderate policies. 8, 54
5. Give Fair Share Voting for projects, savings, etc. 24

Let all voters see each rep's spending.
27
3, 4. Reduce agenda effects and scams.
27, 30, 33, 36
Streamline group decision making.
27, 33, 36


Any big group can focus or spread out their spending.

Loring Allocation Rule uses a Condorcet Tally to fund some items, then a Fair Share tally. The Condorcet Tally funds items with wide appeals to ad hoc majorities. It lets you vote for a sure winner without wasting any of your own power. The Fair Share tally then funds items with narrower, more intense appeals.

## * Social Effects

## These Are Tools Between People

A group's decision rules pull its culture toward fair shares or toward winner takes all. They spread power wide and balanced, or narrow and lopsided. Other relations among members may follow their models.

Fair rules make cooperation safer, faster and easier. This favors people and groups who tend to cooperate. It may lead others to cooperate more often.


Politics are more principled and peaceful when all the rules help us find fair shares and central majorities. This might reduce political fears within our community; which helps us to be more receptive, creative and free.

So better tally rules can help us build better decisions, plus better relationships. Both can please most people. Fair rules won't please some who get money or selfesteem from war-like politics. But countries with fair rules tend to rank higher in social trust and happiness. ${ }^{1}$ Voting is an exemplary tool between people.


[^0]:    K. A voter can see grants from his rep to each project, tax cut, or debt reduction; then hold her accountable.

[^1]:    Some groups offer apps to tally your votes. https://AccurateDemocracy.com/z tools.htm

